### DEPARTMENT OF HEALTH SERVICES

714/744 P STREET SACRAMENTO, CA 95814



December 12, 1988

Letter 88-87

TO: ALL COUNTY WELFARE DIRECTORS

ALL COUNTY ADMINISTRATIVE OFFICERS

SUBJECT: Ruiz v. Kizer and Crespin v. Kizer Preliminary

Injunctions; Aliens

REFERENCE: ACWD Letter 88-84

The temporary restraining orders mentioned in all-county welfare directors' (ACWD) letter 88-84 are now preliminary injunctions (Attachments A and B). Continue to adhere to the policy and procedures enunciated in that letter.

The court in <u>Crespin</u> v. <u>Kizer</u> has issued another preliminary injunction (included in Attachment B). It pertains to aliens who begin receiving long-term care (LTC) or renal dialysis (RD) services on or after October 1, 1988. For these individuals follow the same procedures as those that apply to aliens who were receiving LTC or RD under Medi-Cal on October 1, 1988. They were explained in ACWD letter 88-66, page 6, under the caption "Aliens Now Receiving LTC or Renal Dialysis Benefits."

Otherwise eligible aliens who apply for full benefits but do not claim SIS or who apply for restricted benefits are entitled to emergency and pregnancy-related services only.

You must not ask Medi-Cal applicants who only want <u>restricted</u> benefits about their citizenship, immigration status, birthplace, or social security number (SS No.) or that of any member of their family or household who is also applying for restricted benefits only or no benefits at all. This means that, on form MC210, Statement of Facts, items 3A ("List yourself and your spouse..."), and 3B ("List...unmarried children under 21..."), do not ask about their birthplace or social security number, and on item 6 ("ARE ANY OF THE PERSONS LISTED IN 3A OR 3B ALIENS?") do not list those who want restricted benefits only or no benefits at all. Do complete the above items for applicants for <u>full</u> benefits, but do not ask about their family or household members who are applying for restricted benefits only or no benefits at all. To know who in a case is applying for what level of benefits, you should complete the MC13s before the MC210.

Pursuant to these injunctions, we have revised form MCl3 and its procedural instructions (see Attachment C). Please start using both immediately. We will give you a Spanish translation as soon as possible. Notice that the form now lists all possible categories of immigration status.

ALL COUNTY WELFARE DIRECTORS
ALL COUNTY ADMINISTRATIVE OFFICERS
Page 2

If you have any questions about the injunctions, please contact Renee Toirac at (916) 323-6954, ATSS 8-473-6954. Direct your questions about form MC13 and its immigration categories to Tom Dickson at (916) 324-4961, ATSS 454-4961.

Sincerely,

Original signed by

Frank S. Martucci, Chief Medi-Cal Eligibility Branch

Enclosures

cc: Medi-Cal Liaisons

Medi-Cal Program Consultants

Expiration Date: November 30, 1989

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FILED
    1
        SUSAN B. DRAKE (California Bar No. 118485)
        CHARLES H. WHEELER (California Bar No. 122683)
     2
        NATIONAL CENTER FOR IMMIGRANTS' RIGHTS
                                                       Oct 20 4 35 PH 183
        1636 W. Eighth Street, Suite 215
    3
        Los Angeles, California 90017
                                                        CLERN, 5.3 (1.37, 0.31, 87)
EASTERN UP 1, 06 (44), 8,
     4
                                                          AT SAGREMENTO
        SARAH E. KURTZ (California Bar No. 99881) 3Y
        PETER H. REID (California Bar No. 45808)
     5
        LEGAL AID SOCIETY OF SAN MATEO COUNTY
        298 Fuller Street
     6
        Redwood City, California 94063
         (415) 365-8522
     7
        Attorneys for Plaintiff
     8
     9
                        IN THE UNITED STATES DISTRICT COURT
                        OR THE EASTERN DISTRICT OF CALIFORNIA
 CLERK, U. H. DISTRICT COURT
CASTERY & STRICT OF CALIFOR
   14
        SALATIAL RUIZ, a minor, by
                                                       No. CIV S 88-1272 MLS
        DOLORES RUIZ, his guardian ad litem,
   15
        on behalf of himself and all
        others similarly situated,
   16
                           Plaintiff,
                                                       PROPOSED ORDER FOR
   17
                                                       PRELIMINARY
                                                       INJUNCTION
   18
        KENNETH KIZER, Director,
                                                       Date: October 20, 1988
   19
        Department of Health Services;
                                                       Time: 2:00 p.m.
        DEPARTMENT OF HEALTH SERVICES,
                                                       Before the Hon. Milton
   20
        an Agency of the State of
                                                       L. Schwartz
        California,
   21
                           Defendants.
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The Court having considered the evidence and argument of counsel, and it appearing to the Court that this is a proper case for issuance of a preliminary injunction, the following prohibitory injunction shall issue:

defendants and respondents ("defendants"), and their agents, officers, employees and representatives, and all persons acting in concert or participating with them, including employees of county welfare departments, are hereby temporarily enjoined as follows. Such persons may not, as to aliens seeking Medi-Cal and who are observice envired to full-scope Hedi-Cal Deverits, coverage, delay, deny, reduce, or terminate full-scope Medi-Cal benefits on the basis that the Immigration and Naturalization Service (INS) has not verified that the individual has satisfactory immigration status. This means that:

- (a) Defendants may not delay, deny, reduce, or terminate full-scope Medi-Cal benefits to applicants and current beneficiaries who are otherwise entitled to full-scope benefits and who claim satisfactory immigration status but have not had a reasonable opportunity to obtain documents.
- (b) Defendants also may not delay, deny, reduce, or terminate full-scope Medi-Cal benefits to applicants and current beneficiaries who are otherwise entitled to full-scope benefits and whose status has not been verified by the INS.

IT IS FURTHER ORDERED that defendants will FORTHWITH with the continue of the issues of this Order or as soon line feature as possible by telegram or might lebter, notify the counties and county welfare directors ("counties") of this Order, and

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instruct them to stop the implementation of, and rescind all delays or denials of Medi-Cal made pursuant to, the policies enjoined herein. Counties shall be informed that Medical applicants and current beneficiaries seeking full scope benefits, counties shall not delay, deny, reduce, or terminate full-scope Medi-Cal benefits on the basis that the Immigration and Natural zation Service has not verified that the individual has satisfactory immigration status; countries may not delay, reduce or terminate full-scope Medi-Cal benefits to applicants and current bereficiaries who are otherwise entitled to full-scope benefits and who claim satisfactory immigration status but have not had a reasonable opportunity to obtain documents; counties also may not delay, deny, reduce or terminate full-scope Medi-Cal benefits to applicants and current beneficiaries who are otherwise entitled to full-scope benefits and whose status has not been verified by the INS.

IT IS FURTHER ORDERED that, as soon as practicable, defendants shall issue an All-County Letter the Advising the Counties to comply with the above order, and defendants shall consult with plaintiff's counsel in the development of the All-County Letter.

IT IS FURTHER ORDERED that defendants shall train officials and employees of county welfare offices to comply with the provisions of this Order, and that defendants shall consult with plaintiff's counsel in the development of the applicable training materials.

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IT IS FURTHER ORDERED that plaintiffs will be permitted to proceed in this matter without posting bond or any other security.

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DATED: 0 ctter 20,1988

UNITED STATES DISTRICT JUDGE

\* The September 30,1988 order for provisional class certification is continued in force and effect unless and until modified or decertified by purther order.

### PROOF OF SERVICE BY MAIL

I, Cynthia Gary, declare as follows:

I am a citizen of the United States, over the age of 18 years and not a party to the within action and am employed at 1636 West Eighth Street, Suite 215, Los Angeles, California 90017.

On this date, I served by mail a copy of the attached PROPOSED ORDER FOR PRELIMINARY INJUNCTION upon the defendants herein, by placing it in the United States mail, express delivery, with postage thereon fully prepaid, addressed as follows:

Dennis Eckhart, Deputy Attorney General California Attorney General's Office 1515 K Street, P.O. Box 944255 Sacramento, California 94244-2550

Gregory Hollows, Assistant U.S. Attorney United States Attorneys Office 650 Capitol Mall Sacramento, California 95814

CYNTHIA GARY

	CONNIE DE LA VEGA	Personally Attachment B served 10/28/88 DKH
ĭ	1440 Broadway, Suite 700	Personalited
2	(415) 455-3833	12/88
3	SUSAN DRAKE	DKH
4	<del>1</del> 1	
5	1636 West 8th Street, Suite 215	ENDORSED
6	Los Angeles, California 90017 (213) 487-2531	FILED
7	STANDLEY L. DORN JANE PERKINS	OCT 27 1988
8	NATIONAL HEALTH LAW PROGRAM, INC.	
9	2639 South La Cienega Boulevard Los Angeles, California 90034	By: Elaine Garcia, Deputy
10	(213) 204-6010	•
11	LUCY QUACINELLA  LEGAL SERVICES OF NORTHERN CALIFORNIA  Butte Recional Office	A
12	P.O. Box 3728	
13	541 Normal Avenue Chico, California 95927	
14	(916) 345-9491	
15	(See next page for other counsel)	•
16	SUPERIOR COURT OF C	LALIFORNIA,
17	COUNTY OF ALA	MEDA
18		
19	FATHER GEORGE CRESPIN, et al.,	) CIVIL ACTION NO. 636715
20	Plaintiffs and Petitioners,	) [ ORDER ) FOR PRELIMINARY
21	-vs-	) INJUNCTION
.	KENNETH KIZER, et al.,	}
22	Defendants and Respondents.	) DATE: October 27, 1988 ) TIME: 2:00 p.m.
23		) DEPT: 19
24		•
25		
25	•	
27		
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- 2	JAMES CARROLL NANCY RIMSHA
3	SAN FERNANDO VALLEY NEIGHBORHOOD LEGAL SERVICES, INC.
4	13327 Van Nuvs Boulevard
5	Pacoima, California 91331 Telephone: (818) 896-5211
6	MELINDA BIRD
7	WESTERN CENTER ON LAW AND POVERTY 3535 W. 6th St., Second Floor
8	Los Angeles, California 90020 Telephone: (213) 487-7211
9	Attorneys for Plaintiffs and Petitioners, except Father George Crespin and Alameda Health Consortium
10	STEPHEN SCHEAR
11	EAST OAKLAND COMMUNITY LAW OFFICE 1411 Fruitvale Avenue
12	Oakland, California 94601 Telephone: (415) 261-3664
13	Attorneys for Alameda Health Consortium
14	CAROLE RAIMONDI-PINEDA
15	1411 Fruitvale Avenue Oakland, California 94601
16	N - 3 - 7 1/153 261 3664
17	Attorney for Father George Crespin
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The Court having considered the documents on file herein and the argument of counsel, and it appearing to the Court that this is a proper case for issuance of a preliminary injunction, the following prohibitory injunction shall issue:

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IT IS HEREBY ORDERED that, pending trial on the merits, defendants and respondents ("defendants"), and their agents, officers, employees and representatives, and all persons acting in concert or participating with them, including employees of county welfare departments, are hereby restrained and enjoined from:

- (1) Defining, covering or describing emergency services for purposes of restricted Medi-Cal benefits for aliens more narrowly than the definition stated in S.B. 175, Section 3, amending Welfare and Institutions Code Section 14007.5(d);
- (2) Requiring any applicant for Medi-Cal coverage of only emergency medical or pregnancy related services to disclose information concerning his or her citizenship or immigration status or that of members of his or her family or household;
- (3) Doing any of the following as to aliens seeking Medi-Cal coverage of long-term care or kidney dialysis services after October 1, 1988, and who did not receive Medi-Cal coverage of such services on that date:
  - (a) Failing to initiate verification (including secondary verification, if necessary) with the Immigration and Naturalization Service ("INS") of such persons' status as permanently residing in the United States under color of law ("PRUCOL"), or otherwise possessing satisfactory immigration status ("SIS");

(b) Failing to provide assistance in obtaining PRUCOI status, or other SIS, that is ordinarily given to aliens receiving Medi-Cal coverage of long-term care or kidney dialysis services on or before October 1, 1988;

- (c) Denying full-scope Medi-Cal coverage on the basis of citizenship or immigration status while awaiting the outcome of INS verification and the completion of all applicable notice and hearing procedures;
- (d) Denying coverage of medically necessary renal dialysis services or long-term care services for patients ultimately not found PRUCOL or otherwise possessing SIS, but who are otherwise eligible for Medi-Cal;
- (4) Implementing All County Letters 88-66, 88-68, and related issuances directing implementation of S.B. 175, to the extent such documents are inconsistent with paragraphs (1) through (3), above, without first promulgating appropriate emergency regulations.

IT IS FURTHER ORDERED that defendants will forthwith notify the counties and county welfare directors and Medi-Cal field offices and field office administrators of this Order, advise them to comply with it, and instruct them to stop the implementation of, and rescind all denials of Medi-Cal made pursuant to the policies enjoined herein.

IT IS FURTHER ORDERED that, as soon as practicable, defendants shall issue an All-County Letter and Field Instruction Notice to the same effect, and shall consult with plaintiffs' counsel in the development of these documents.

IT IS FURTHER ORDERED that, as soon as practicable,

defendants shall issue Provider Bulletins fully describing the Medi-Cal coverage and procedures affected by this Order.

IT IS FURTHER ORDERED that plaintiffs will be permitted to proceed in this matter without posting bond or any other security.

IT IS FURTHER ORDERED that a true and correct copy of this Order shall be served on defendants no later than /0/ and a proof of service filed with the Court no later than

DAWN B. QIRARD

Abbreviated Case Name: CRESPIN v. KIZER 1 2 CIV NO. 636715-6 Case No.: 3 PROOF OF PERSONAL SERVICE I declare that: 4 I am a citizen of the United States and a resident of 5 Sacramento County, California. I am over the age of eighteen 6 7 years and not a party to the within above-entitled action. business address is 515 - 12th Street, Sacramento, California 8 9 95814. 10 I personally served the within ORDER FOR PRELIMINARY 11 INJUNCTION on the parties in said action, by personally 12 delivering to and leaving with the following persons in the 13 County of Sacramento, State of California, on the date set 14 opposite their respective names, a true copy thereof, to-wit: 15 Kenneth Kizer, M.D., DHS Director, 714 P Street. 16 Room 1253, Sacramento, CA 95814, on October 28, 1988; 17 Gray Davis, Controller, 300 Capitol Mall, 18th 18 Floor, Sacramento, CA 95814, on October 28, 1988; 19 Elizabeth Whitney, Treasurer's Office, 915 20 Capitol Mall, Room 110, Sacramento, CA 95814, on October 28, 21 1988. 22I declare under penalty of perjury under the laws of 23 the State of California that the foregoing is true and 24 correct. 25 Executed on October 28, 1988, at Sacramento, 26California. 27

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## STATEMENT OF CITIZENSHIP, ALIENAGE, AND IMMIGRATION STATUS

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7.	lfτ	he applicant would qualify for full Medi-Cal benefits as a PRUCOL alien, inc	licate the status category which entitles him/her to that classified
	Ð	A conditional entrant admitted to the United States before April 1, 1980	to that classification:
		An alien paroled into the United States, including Cuban/Haitian entrants  An alien subject to an Order of Supervision	
		An alien subject to an order of supervision  An alien granted an indefinite stay of deportation	
		An alien granted an indefinite voluntary departure	
		An alien on whose behalf an immediate relative petition (INS Form I-130) has An alien who has properly filed an application for lawful permanent resident s	been approved who is entitled to voluntary departure
		An alien granted a stay of deportation for a specified period	adus
		An alien granted asylum	
		A refugee admitted to the U.S. since April 1, 1980  An alien granted voluntary departure who is awaiting issuance of a visa	
		An alien in deferred action status	
		An alien who entered and has continuously resided in the U.S. since before to lawful permanent resident pursuant to INA Section 249 (eligible as a Regist	January 1, 1972 who would be eligible for an adjustment of status y alien)
		An alien granted a suspension of deportation whose departure INS does not co	
		An alien granted withholding of deportation pursuant to INA Section 243(h)  An alien, not in one of the above categories, who can show that: (1) INS k  deport him/her either begging of the property and the categories.	nows he/she is in the United States; and (2) this document
		deport him/her, either because of the person's status category or individual circ	numstances.
Sect	ion D:	Verification of Immigration Status	
Alla	atien app	plicants who request full program benefits must have their immigration status	verified by the Immigration and Naturalization Service (INS). To
92212	t us witt	this process, please provide the following information:	
1,		f Security number:	
2.		Registration number and/or Alien Admission (INS Form I-94) number:	
3.		the applicant first entered the U.S.:	
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5.		nat country is the applicant a citizen?	
6.	Where	e was the applicant born?	
will	have 30	all aliens must present INS-issued alien registration or other documents which of have these documents with you or if they are unreadable, bring us receipts is days to do this, or until your application is ruled on, whichever is longer. If you must show us an identity document which establishes that the applican	ssued by INS which show you have applied for replacements. You
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#### MEDI-CAL ELIGIBILITY MANUAL

#### INSTRUCTIONS

# STATEMENT OF CITIZENSHIP, ALIENAGE AND IMMIGRATION STATUS, FORM MC13

One of these forms must be completed for every Medi-Cal applicant or beneficiary. Make certain that the applicant, or an adult MFBU member acting on his or her behalf, supplies all appropriate information. In cases where the applicant is a child, incapable, incompetent or deceased, the same person who signs the MC210 must complete the MC13.

Pursuant to court order, persons who are requesting only <u>restricted services</u> are required to give their name but cannot be questioned about their status as a citizen or an alien. This is why such applicants do not complete Section C, D or E of the form. Applicants requesting restricted benefits, if otherwise eligible, should be issued restricted-services Medi-Cal cards without further delay.

A different procedure is used for applicants for <u>full benefits</u>. These persons are asked to state whether they are citizens or aliens. Those who indicate they are aliens and claim to have an immigration status that would entitle them to full benefits have 30 days (or the time it takes to determine their eligibility, whichever is longer) to present documentation of satisfactory immigration status (SIS), which means INS alien registration or other INS-issued documents. During this period, such applicants, if otherwise eligible, receive full Medi-Cal benefits. They also receive full benefits during the time it takes INS to either verify the claim to SIS or to report that it is not substantiated.

The requirement that applicants for full benefits must submit original documents which establish SIS shall be considered to be met if the alien presents an INS application receipt for replacement copies of lost, stolen or unreadable documents or INS-issued documentary proof of lawful permanent resident or rkuCOL status. In many cases, it will not be necessary to refer aliens to INS; you can, instead, simply ask them to bring in documents which they had left at home when they first applied.

County Use Only Section: The county worker should enter the requested information, check the applicable boxes, date and sign the form as indicated.

IRCA aliens can be identified from codings on their alien registration documents. Temporary Resident Cards (INS form I-688) contain the Immigration and Nationality Act section number on the front of the card: INA 210 = special agricultural worker (SAW), INA 210A = replenishment agricultural worker (RAW), INA 245A = pre-1982 entrant. Alien Registration Receipt Cards (INS form I-551) contain this information as one of the following codings in the "class" blank on the front of the card: S16 or S26 = SAW; R16 = RAW; W16, W26, or W36 = pre-1982 entrant.

Persons claiming to be U.S. citizens or nationals of the United States or to have a status which entitles them to full benefits who list a birthplace outside of the United States or its outlying possessions should be required to present documents which establish that they have been naturalized, have acquired or derived U.S. citizenship, are American Indians born in Canada, or are permanent nonimmigrants from Micronesia or the Marshall Islands. (See Procedures Section 7D).

If a secondary SAVE verification is necessary, copy all printed sides of the documents the alien presents and be sure that the copies you send to INS are readable.

MANUAL LETTER NO. Forms